



Putting People at the Center of Solutions

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# Coalitions and Innovations in Asthma Control:

**Comprehensive Approach to the Management of Asthma** 

15<sup>th</sup> Annual ACCP Community Asthma Coalition Symposium October 27, 2013

#### **Financial Disclosure**

# I have no relevant financial relationships to disclose



#### Disclosure of off-label drug uses

# I will not be discussing off-label drug uses



Asthma is a multi-faceted **medical** problem but also a **community** problem and **public health** problem. No single intervention is going to decrease rates of asthma...We need community coalitions to have a real impact.

Coalition Member, Long Beach Alliance for Children with Asthma (LBACA)







More than...

# asthma coalitions around the US



#### What is a Community Coalition?

Implicitly, community coalition means that the given coalition:

- a) Serves a specific community (usually defined as sharing common location or experience) recognized by those within it as a community
- b) Is purposeful and its duration is time specific
- c) Exists to serve the broader community of residents
- d) Is viewed by community residents as representing them
- e) Reflects the diversity evident in the community
- f) Addresses the problem(s) systematically and comprehensively
- g) Builds community independence and capacity





#### Membership

Collaborative history
Mutual understanding
and trust
Collaboration is in one's
interest
Key stakeholders
participate

#### **Goals, Structure, Process**

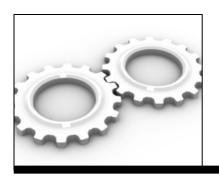
Shared vision
Attainable goals
Clear roles and guidelines
Open and frequent
communication
Members share a stake in
process and outcomes

#### Resources

Strong leadership
Paid staff

## These factors indicate that coalitions have two major and parallel tasks:

1



Maintain themselves as a cohesive and efficient organization

2



Have clear goals and the ability to mobilize allies to help achieve the goals

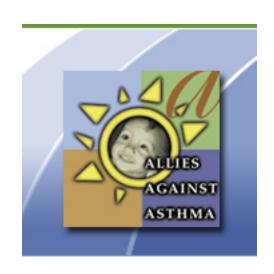
## Leadership Actions to Engender Optimum Collaboration in Community Coalitions

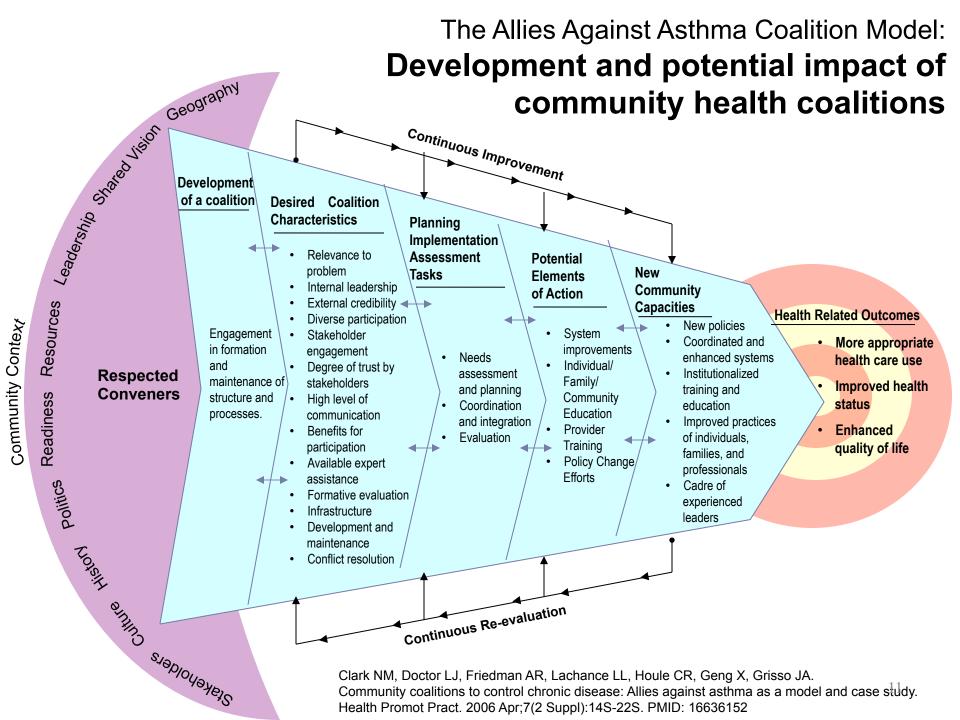
- Create a flexible organizational structure
- Create a vision of what can be accomplished
- Foster trust and nurture relationships
- Create "space" for open dialogue
- Acknowledge and address concerns regarding power and control
- Value and build diversity
- Gauge readiness of members for action
- Engage in strong and intentional facilitation of tasks and processes
- Maintain a sense of energy
- Be patient

#### Case for Study

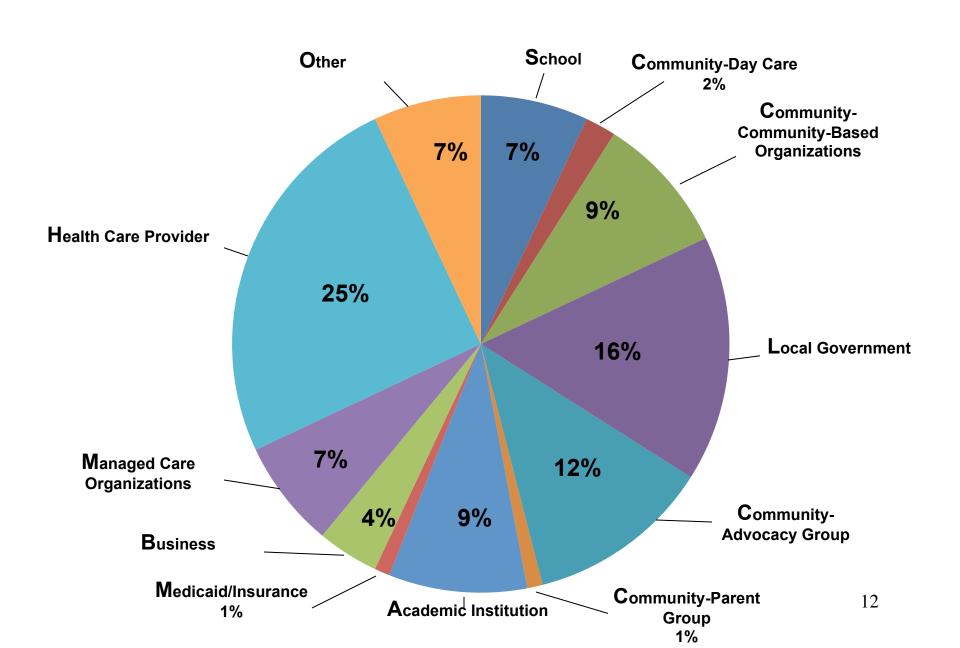
## Allies Against Asthma (Initially Supported by RWJF)

- ALIANZA: Puerto Rico
- CINCH: Hampton Roads Virginia
- DC Asthma: Washington DC
- Fight Asthma: Milwaukee, Wisconsin
- King County Asthma Forum: Seattle, Washington
- Long Beach Alliance: Long Beach, California
- Philadelphia Allies: Philadelphia, Pennsylvania





### Organizational Membership of Allies Against Asthma Coalitions 2002-2004



#### Strengths and Challenges of Allies' Members

#### **Strengths of Membership**

- Diversity of member skills and/or talents
- Asthma recognized as important issue
- Broad representation from many sectors
- Highly motivated and committed individuals
- Collaboration and lack of interorganizational conflict
- High level of individual expertise
- Core of strong leaders

#### **Challenges of Membership**

- Achieving ethnic and racial diversity
- Obtaining support and participation of specific groups (e.g., families of children with asthma, grassroots organizations, and managed care organizations)
- Balancing needs of professionals and grassroots groups and/or members
- Maintaining members' involvement and interest, especially during planning
- Managing conflict because of diverse interests, values, and approaches
- Sustaining participation over a large geographic area, while implementing activities in prioritized communities
- Recruiting leaders



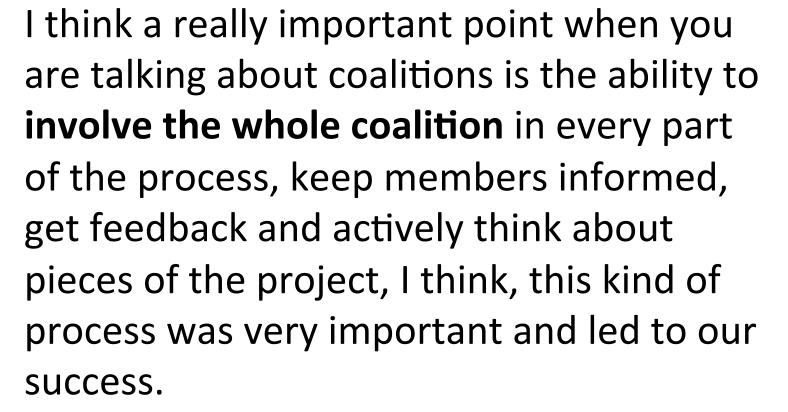












Coalition member, Philadelphia Allies Against Asthma













- Raise community awareness
- Expand and enhance asthma surveillance
- Engage schools
- Enhance provider skills
- Enhance child and parent asthma education
- Initiate Care Coordination



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It soon became clear to Allies coalition members that to institutionalize and sustain improvements in asthma care and education their attention had to shift from sole focus on programs and activities to attend to needed **organizational**, **health systems** and **fiscal policy changes**.



System and policy change can refer to a single organization, be across several organizations, can affect city-wide practices or reach beyond to regions or the state and national levels.







All these levels of influence affect the care and support people with asthma get.

#### Again two parallel lines of coalition focus:

1



Demonstrating improvements in practice

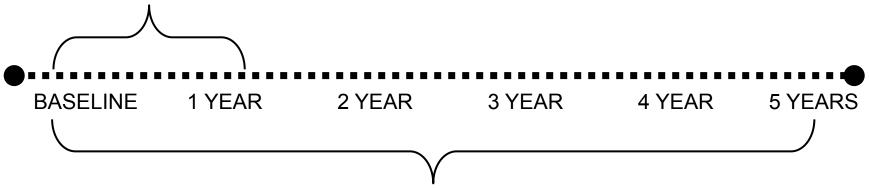
2



Sustaining changes through policy and systems change

#### **Allies Evaluation**

1) Interviews with a cohort of 1477 parents of Allies children and comparison group children to ascertain changes in childrens' symptoms and family quality of life



- 2) Tracking over 5 years and documentation of 284 Allies member organizations to ascertain policy and symptom changes achieved by the coalitions over the life of the Initiative
- 3) Assess health care use outcomes using a CMS national data set.

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#### Change in Children's Symptom Days and Nights

#### Symptom Days and Nights (N=542)

	Adjusted Comparison Group Mean <sup>a</sup>	Adjusted Intervention Group Mean <sup>a</sup>	P value
During the daytime in the last 14 d, how many days did the child have asthma symptoms?			
Baseline	4.35	4.78	.292
Follow-up <sup>b</sup>	3.91	3.03	.008
During the nighttime in the last 14 d, how many nights did the child have asthma symptoms?			
Baseline	4.67	4.25	.283
Follow-up	3.41	2.35	.004
During the nighttime in the last 12 mo, how many nights did the child have asthma symptoms?			
Baseline	68.93	74.73	.571
Follow-up	81.45	55.17	.003

- •At follow-up, the Allies children had experienced significantly fewer daytime symptoms than did comparison children over the preceding 2 weeks. (p=0.008)
- •Nighttime symptoms over the preceding 2 weeks, and over the preceding 1 year were significantly less frequent among Allies children than among comparison children. (p=0.004, 0.003)
- •After adjustment for race/ethnicity, age, gender, and community site, the Allies children had almost 2 times the odds of the comparison group of moving from some symptoms at baseline to none at follow-up. (OR=1.9; 95% CI=1.17, 2.96)

#### Parent Quality of Life

	Mean Score Change <sup>a</sup>	Pb
How often did you feel helpless or frightened when your child experienced cough, wheeze, or breathlessness?		.014
Comparison Group	0.30	
Intervention Group	0.75	
How often did you feel angry that your child has asthma?		.011
Comparison Group	0.16	
Intervention Group	0.57	

The Allies parents, significantly more so than the comparison group parents, felt less helpless or frightened when confronted by a symptom episode and less angry about their child's asthma. These results suggest a greater sense of emotional control in the face of asthma management among Allies parents.

Note. The sample size for the comparison group was n=224; for the intervention group, n=318. Quality-of-life items were scored on a 7-point Likert scale, with higher numbers indicating better quality of life.

<sup>&</sup>lt;sup>a</sup>Mean change in item score adjustment for size, gender, age, group, race/ethnicity, and baseline value.

<sup>&</sup>lt;sup>b</sup>For difference between intervention and comparison groups.

#### Examples and Numbers of Policy and System Changes (N=89) Achieved by Allies Against Asthma Coalitions in 7 Locations 2002-2006 Over the 5 Year Initiative

Improvement Domain	No. of Changes	Examples
Clinical practice	25 (11 policy and 14 systems)	Training for nurses and respiratory therapists providing asthma management education to patients was institutionalized through the creation and continued funding of an asthma coordinator position in the children's hospital (Milwaukee, WI)  Asthma is one of the disease focus tracks that health facilities can select from the state-supported agenda of clinical learning collaboratives (Washington State).
Coordination/ standardization	25 (10 policy and 15 systems)	Community health workers provide asthma care coordination that includes interaction with clinicians, schools, and legal aid and environmental agencies (Long Beach, CA).  Telephone-based community-wide care coordination system that assess individual family needs, provides support, and refers families to clinical and community services was established (Philadelphia, PA).
Environmental conditions	18 (10 policy and 8 systems)	City councils in 4 cities enacted ordinances banning smoking in restaurants (Hampton Roads, VA).  Legislation was passed that prohibits idling of diesel trucks in neighborhoods (Long Beach, CA).
Efforts to improve asthma management by families	4 (1 policy and 3 systems)	"Asthma Days" management education was adopted and continuously offered by a large number of community clinics/practices (Hampton Roads, VA). "Awesome Asthma School Days" management education was institutionalized with support from the children's hospital (Milwaukee, WI).
Other improvements	17 (13 policy and 4 systems)	Legislation was passed that protects a child's right to take asthma medication at school (Puerto Rico).

Perhaps the most important question to ask about coalitions is:

Does the health of children with asthma improve across the communities where coalitions do their work?



#### What was the Community-Wide Impact of Allies?

#### Methods:

Comparison communities identified for 6 allies communities —zip code match on key variables













CMS data for five years analyzed: N=26,836











## Comparison of Odds of Allies vs. Comparison Children Having a Significant Asthma Event in a Given Year: Longterm results of the Allies Against Asthma Initiative, 2002-2006

	Hospitalization, ED Visit, or Urgent Intervention)	Care Visit (vs
Year	Adjusted OR <sup>a</sup> (95% CI)	Р
2002	1.185 (1.073, 1.308)	<.001
2003	1.014 (0.892, 1.153)	.83
2004	0.842 (0.721, 0.985)	.031
2005	1.345 (1.154, 1.567)	<.001
2006	1.405 (1.075, 1.836)	.013

Note: CI=Confidence interval; ED=emergency department; OR=odds ratio. Allies Against Asthma initiative took place Hampton Roads, VA; Washington, DC; Milwaukee, WI; King County/Seattle, WA; Long Beach, CA; and Philadelphia, PA. Comparison cities were Roanoke City, VA; Jacksonville, FL; Everett, Lacey, Olympia, and Tacoma, WA; National City and San Bernardino, CA; Baltimore, MD; Lorain, OH; Muskegon, Detroit, and Flint, MI; and Fort Wayne and Indianapolis, IN.

<sup>a</sup>Models adjusted for age, group, gender, race/ethnicity, site, and for 2003-2006, baseline value.

#### **Cross-sectional View**

In almost all years, comparison children had higher odds than Allies children for asthma related hospitalization, ED visits, and urgent care visits



#### **Longitudinal View**

Comparison of having a significant asthma event over the entire study period from 2002-2006

	Hospitalization, ED visit, or Urgent care visit  Comparison (n=14,475) vs. Intervention (n=12,361)	
	Hazard ratio* (95% confidence interval)	P-value
Without enrollment gap <sup>†</sup>	1.066 (1.013,1.122)	0.0136
With enrollment gap	1.065 (1.012, 1.121)	0.0153

<sup>\*</sup>Models adjusted for age group, gender, race/ethnicity, site, and baseline value.

Hazard ratio for an asthma event over five years:

6% to 7% greater (P<.01 and P<.02)

for comparison group children vs. Allies children

<sup>\*&#</sup>x27;Without enrollment gap' only included those with continuous enrollment at least one year post- baseline. 'With enrollment gap' included those that had gaps in enrollment and assumed no event occurred in the gap time.

#### **Longitudinal View**

Differences (benefits from Allies) were greater in the last two assessment years when results of coalitions' work had the longest time to take hold and reach more children



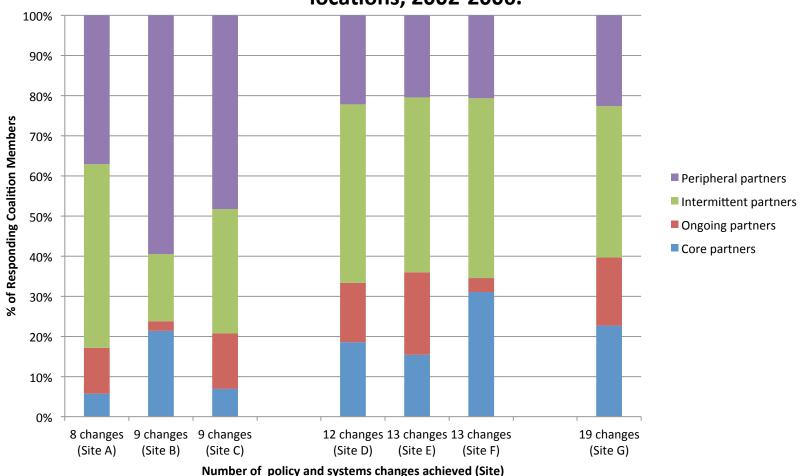
#### How do Policies Initiated by Allies Reflect Goals of the Affordable Care Act of 2010?

Domain	ACA Provisions
Insurance Coverage	<b>Essential Health Benefit Packages</b> : EHBs must include preventive, wellness and chronic disease management and education services including for conditions like asthma.
Coordination/ standardization	Community Health Teams to Support the Patient Centered Medical Homes: State agencies may receive grants to create patient-centered medical home teams. Members of these teams may be (but are not limited to) physicians and other clinicians, as well as community health workers.  Patient Navigator Programs: ACA reauthorized patient navigator programs and encourages employing community health workers as patient navigators. All state health insurance exchanges are required to establish patient navigator programs as well.
	Medication management in treatment of chronic disease: A program to support medication management services by local health providers was created by ACA. Medication management services will help manage chronic disease, reduce medical errors, and improve patient adherence to therapies while reducing acute care costs and reducing hospital readmissions.
Environmental conditions	Community Transformation Grants: Grants to state/local government and community-based organizations to create healthier communities (including school environments). Statute identifies nutrition, physical activity, tobacco use and chronic disease prevention as primary target areas.

#### Allies' Achievements Reflected in the Affordable Care Act of 2010

Domain	ACA Provisions
Efforts to improve asthma management by families	Incentives for Medicaid Beneficiaries: grants are available to state Medicaid programs to create evidence-based prevention programs to improve health outcomes and encourage the adoption of healthy behaviors (e.g. tobacco cessation and prevention of chronic disease).
Clinical Practice	Primary Care Extension Program: will train and educate currently practicing primary care providers on preventive medicine, chronic disease management, health behavior, and evidence-based treatment. Local agencies would serve as extension agents, helping to implement strategies to link community members with patient-centered medical homes (not currently funded).  Grants to Promote the Community Health Workforce: can be awarded to health clinics, health departments, CHCs, or hospitals that use community health workers to promote health in underserved communities (not currently funded).
Schools	<b>School-based Health Centers (SBHC):</b> additional funding in ACA expands and upgrades SBHCs. SBHCs increase access to health care and help students and their families manage asthma.

## Number of health outcomes, policy and system changes achieved (n=254) per site, by type of partners: Allies Against Asthma, 7 US locations, 2002-2006.



Coalition membership in the most successful coalitions became more strategic with fewer peripheral members and more allies pulled in for their capacity to deliver for strategic purposes at strategic times

#### Conclusion From Allies Against Asthma











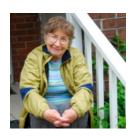
Mobilizing diverse stakeholders, being strategic, engaging consumers, focusing on policy and system change can generate significant improvements in health care delivery and support services, supportive policy, children's symptoms, quality of life, health care use and costs.











#### The Center for Managing Chronic Disease

managingchronicdisease.org









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